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ATTACHMENT 101 FOR ATTORNEYS:
IMPLICATIONS FOR INFANT PLACEMENT
DECISIONS

Eleanor Willemsen* and Kristen Marcel†

I. Introduction

Recently, the media has highlighted several controversial child custody battles involving very young children. In each case the primary question considered by the courts was which of the caregivers had the right to custody of the child. We consider here the more critical question: What is in the best interest of the child? We will examine this question in relation to the case of Michael H.¹

Michael was conceived in July 1990 by a young engaged couple, Mark and Stephanie. Shortly after learning of the conception, the couple agreed to give the child up for adoption. During the first months of pregnancy, Mark and Stephanie cared for the unborn child together. However, as the months advanced, the stress of pregnancy took a toll on their relationship, and the couple broke up. Shortly after the disintegration of the relationship, Mark attempted suicide and was hospitalized. During this time, Stephanie continued making preparations for the infant's adoption. Also during this time, Mark resolved to make substantial changes in his life. He decided he did not want to give the infant up for adoption, and he began seeking legal counsel to help him prevent it. Michael was born in February, 1991, and placed in the care of John and Margaret Stedmond. In March of that same year, Mark learned of his son’s birth, and he began making arrangements to obtain custody.

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¹ Adoption of Michael H., 29 Cal. Rptr. 2d 251 (Ct. App. 1994), rev’d, 898 P.2d 891 (Cal. 1995). The facts set forth below are contained in the court’s reported decision.
What will happen to Michael as the custody battle ensues, and how will his intimate relationships be affected? How should we, as members of society and investors in future generations, support Michael and help cultivate his attachment relationships? The purpose of this paper is to provide background for an informed consideration of these questions. We begin with the concept of attachment.

II. SECURE AND INSECURE ATTACHMENT

A. What is Attachment?

Intimate relationships with others — like the one Michael formed with the Stedmonds — are the context in which we discover who we are, learn how others feel about life's important issues, and find out how to bridge differences. The emotional security and warmth derived from an initial close relationship with a loving parent provides us with a "home base" from which we can venture to take the risks that are inevitably part of a life of joy and accomplishment. In short, close, psychologically intimate relationships between babies and their caregivers are central to human life. The theory of attachment is about these relationships; how they are formed, what happens during the first intimate relationship with the nurturing parent, and what the consequences are for later development. We present this theory along with a summary of the research and clinical evidence that supports it. Using this theory as the basis of discussion, we develop a case asserting a societal duty to protect these relationships of attachment as part of the general responsibility to protect the very young.

The longing that we all feel for intimate closeness with another human being is moderated, often greatly, by the competing need for autonomy and separateness. Attachment theorists regard this tension between the needs for closeness and autonomy as the central dilemma of human life. The theory, as expressed in the writings of John Bowlby, develops the interplay between attachment and independence. A satisfying close relationship with a nurturing caregiver — a secure attachment — provides the base of operations from which a toddler can venture forth into independent activity. Throughout their life span, one continues to feel the rival

2. 1 John Bowlby, Attachment and Loss (1969).
tugs of closeness and autonomy. If we begin life with an experience of successful closeness, we are not only better able to create closeness in our relationships with friends and partners, but we are also more equipped to take the risks involved in having a sphere of separateness for ourselves.

John Bowlby, the main theorist in the attachment literature, identifies the close attachment relationship between responsive caregiver and dependent infant as an adaptation needed for the infant's survival. The emotionally charged connection between caregiver and child ensures the two will remain near each other physically, at least while the child is an infant. At the same time, the security of this very closeness creates the courage the child needs to venture forth away from the close involvement she maintained earlier with the caregiver. This fascinating paradox — between creating a close intimate connection and moving away from dependence on that connection — is the heart of attachment theory.

The attachment we experience in our first close relationship, usually the mother-infant relationship, forms the foundation for much that happens subsequently. We form a mental representation of our experience of being loved and cared for in an intimate context. Before this image is formed, we must be physically near the caregiver to retain the feeling of security required to support play and independence. After the mental image is formed, we create a portable reminder of the closeness, love, and security we enjoyed. Thus, we can separate from the caregiver more often and for longer periods. As adults, what remains with us from our earliest attachment is a system of beliefs, images, and emotions about ourselves in loving relationships. In an ideal scenario, these cognitions denote ourselves as loved and loving. Having experienced an ideal love at least once, we approach new human connections with faith in love's possibility.

However, early relationships between caregivers and babies are not always ideal. The theory of attachment addresses how a relationship of poor quality — an insecure attachment — emerges from interaction that is not responsive to the baby's needs. The theory explores consequences of such an insecure attachment for the beginnings of self-awareness and the ability to be independent. In addition, recent work takes the process forward into adulthood and the forma-
tion of romantic relationships. To date, most of the material regarding how to "fix" either a poor ongoing mother-infant relationship, or the later consequences of one that occurred in the past, appears in clinical or intervention literature. The theory contains a rich set of ideas about the impact of an insecure attachment history, and implies that the impact would be hard to counteract. Yet, clinical evidence suggests that people can and do overcome the negative effects of insecure attachment under the right circumstances.

B. How Does Attachment Need Differ from Related Social Needs?

Attachment, as a motivational system, is often confused with two other human needs: dependency and sociability. But these two motivational systems are distinct from attachment in important ways that affect how attachment is understood. Dependency is the need to obtain the assistance of other people in order to meet other needs. These other needs may be social, such as attention or companionship during an activity, or physical, such as food or transportation. The social partners are needed because they can help meet other needs, not as an end in themselves. Dependency arises out of our experience or concern with not being able to satisfy our own needs. In contrast, attachment arises out of an inborn need to be close, proximate, and intimately involved with one who is responsive to what we are communicating. Attachment is an end in itself, whereas dependency is a state that leads to other ends. A person may be attached to another on whom they depend, but, once an attachment relationship develops and is mentally represented, a person can also be attached to someone on whom they do not depend. ³

Another difference between attachment and dependency concerns the cognitive elements. The experience of a secure attachment results in a mental representation of that experience which becomes a stable element of self representation. Dependency experiences may or may not have mental representations; it is not a defining feature.

A second need that is often confused with attachment is a generalized need for companionship and social stimulation

which we can call a need for sociability. Babies, like other people, are social creatures and often laugh, smile and express interest in the people around them. We might say they like particular people and have real social relationships with these people. However, a baby is not attached, in the technical sense, to everybody they like. Attachment involves a high degree of intimacy with a particular person and the facilitation through that intimate relationship of exploration and attendant other development. However, sociability is a need for social contact per se and can be satisfied by any number of reasonably warm and attentive people. While babies enjoy a variety of social contacts, there is an absence of reciprocity between partners and a willingness to explore that we see with attachment.

Attachment is a psychologically powerful connection between two people who participate in an intimate relationship involving the care of one partner by the other or frequent response to one partner by the other. The theory presumes that there is an evolution-based drive to achieve physical and psychological closeness in just such a caregiving relationship. This drive may be related to the dependency and sociability facilitated in the close relationship, but it is not reducible to them. Attachment need is focused on the particular relationship partner who is responding to one with whom one has intimacy.

C. The Context in Which Attachment Theory Was Developed

Bowlby's first professional experience with attachment occurred during a remarkable social experiment. During World War II, in the Battle of Britain, English cities were bombed daily. The English decided to evacuate their children from the targeted urban areas to the countryside where they were cared for at the estates of lords and ladies. Many health professionals moving to Britain as refugees from Hitler's Germany were available, along with British child welfare professionals, to plan and staff this program. Parents readily agreed overnight to separate from their children in order to be assured of their safety.

Professionals had provided every available resource and planning possible. Many of the children, especially the younger ones, became withdrawn, uninterested in play, and generally apathetic. These children often huddled together without displaying any genuine social exchange. They were what we would call "depressed." These children also had medical problems of various kinds which were unresponsive to medical care.

Bowlby was pivotally involved in finding the solution to these problems. The solution involved returning the children to their parents as quickly as possible — and sooner than originally envisioned. During the period of the evacuation, Bowlby made several observations that were central to the theory he was to develop. First, he noticed that there seemed to be no connection between meeting these children's physical needs for food and shelter and meeting their psychological needs. This lack of correlation between attachment and physical need satisfaction was at odds with the psychoanalytic orthodoxy of Sigmund Freud. According to Freud, attachment evolves from dependency; however, Bowlby observed that this simply was not true. These children were not becoming close to and secure with their physical caregivers.

Bowlby's second observation was that these children were not forming any new attachments with caring adults. Thus, it could be deduced that what such attachments depend upon was apparently not present. The children seemed unable to care enough about the details of their caregivers' comings and goings to form a connection. In addition, the children initiated little communication, even in the form of crying. It was as if these children had lost faith in their capacity to influence anyone else.

Bowlby's last observation during the Battle of Britain evacuation regarded play. He noted with alarm that these children were not playing. This revelation planted the seed for the idea that attachment might paradoxically be connected to a child's independent behavior. Since he had been trained in psychoanalytic theory, Bowlby was not initially convinced of the importance of emotional needs not derived from biological drives. However, he had studied and admired Darwin's theory of evolution, and soon he began seeing a con-
nection between this theory and his own observations of the evacuated children.

D. Two Major Influences on Bowlby's Theory of Attachment

Two major theories influenced Bowlby as he struggled to make sense of his observations of the evacuated English children. The first was classic psychoanalytic theory as presented by Freud, which formed the core theoretical background in Bowlby's psychiatry and child development training. The other important influence was Darwin's theory of evolution, which Bowlby had encountered throughout his education and which had intrigued him greatly.

The classic psychoanalytic perspective on human nature was built on four key ideas. First and foremost was the idea that human nature revolves around innate biological drives, specifically the sex drive and the aggression drive. Second, Freud postulated that much of the time our biologically driven motives operate outside our awareness. Third, Freud perceived our conflicts regarding these unconscious biological drives to be the source of our development. Thus, in order to mature properly, we must learn to channel our driven behavior into realistically adaptive and socially acceptable paths. Finally, Freud asserted, based on a physical science model, that psychic energy is finite in supply. This conception, sometimes referred to as the hydraulic principle, asserts that if energy is expended in one direction, there will be that much less energy available to expend in another direction. For example, if an infant spends a great deal of energy crying to be fed, it will have less energy left to communicate with the caregiver.

In conjunction with his clinical experiences with disturbed adults, these ideas allowed Freud to design a theory depicting human development as a matter of distributing psychic energy among various biologically ordained but conflicting goals. Thus, attachment between child and caregiver was viewed as a byproduct of the child's struggle to meet its own sexual and survival needs. From this perspective, it was surprising that the evacuated children in World War II Eng-

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6. Calvin S. Hall et al., Introduction to Theories of Personality (1985).
land failed to develop attachments to those who provided for their basic survival. Because of Freud's pervasive influence on society's mainstream beliefs about the parent-child relationship, people often expect that any caregiver who regularly meets a baby's needs will become an attachment partner for that baby. It is important to note that the evidence does not support this connection between a caregiver's physical ministrations to a child and the formation of an attachment relationship between that caregiver and child.  

Bowlby's observations of the children's responses to the disruptions in their parent-child relationships led him to question the idea that the attachment need derives from other needs. It seemed clear to Bowlby that the evacuated children needed to be with their mothers and were suffering because of separation. He began to integrate his observations with Darwin's writings regarding the inheritance of motives.  

From an evolutionary perspective, needs evolve when their satisfaction will be adaptive and will ensure species survival. Proximity to, communication with, and physical contiguity with a caregiver are all objectives that facilitate care. Thus, Bowlby postulated that a drive — or evolved motive — to obtain such proximity, communication, and closeness exists to ensure human survival. This attachment need may facilitate the meeting of needs identified by Freud — survival and sexual expression — but is separate from them.  

E. Key Ideas of Attachment Theory  

Bowlby's theory of attachment presents several cardinal ideas. Together, these ideas constitute a powerful general principle: human relationships drive human development. We have organized Bowlby's discussion of these key ideas into four general principles.

9. See Bowlby, supra note 2.
1. **Attachment Is a Biologically Based Need Separate from Other Such Needs**

Attachment is a motivational system separate from others such as those for food, water, sex, and social connection. Attachment involves an emotional sense of secure closeness to the caregiver. In infancy, actual proximity, physical contact, or communication through eye contact or gesture is required to produce this feeling of closeness. Thus, when separation or loss of contact occurs, the infant experiences its need for attachment and becomes motivated to seek proximity or contact using communication as one of the tools. When the feeling of closeness is restored, in other words, when the child feels “refueled,” the seeking of proximity and closeness recedes, and the child turns to other interests.

We see in the above analysis that the attachment motive and attachment behaviors are two distinct entities. The motive is a need for closeness with a particular partner with whom the child is involved in an intimate relationship. The behavior — proximity seeking and so on — is evident only when the need is not being met. An important implication of this fact is that we cannot tell much about the intensity or quality of a particular child’s attachment by observing only its efforts to get nearer to or have contact with the mother. An evaluation of a particular mother-child attachment relationship requires us to observe the pair in disquieting situations that put the availability of the mother in question (in the child’s mind) and in more comfortable situations where the availability of the mother is clear. Only then can we determine if the frequency of attachment behavior varies with the situation.

2. **Attachment Need and Exploratory Behavior Have a Reciprocal Relationship**

The second key idea of attachment theory also regards the variations in behavior in situations that differ with respect to mother availability. When secure in the presence of its mother, the child meanders off to explore the toys, people, or other interesting materials around. During this time, an abundance of exploratory behavior and little or no attachment behavior is displayed. However, if the child toddles off too far or plays intently for a while, concern about separation from the mother builds until the child stops exploring after a
few minutes and returns to “refuel” the attachment need by being close to and communicating with the mother. After checking in with its mother, the child leaves to explore again.

This pattern of alternation between attachment behavior and exploratory play is called “the secure base.” When a child is securely attached to its mother or other regular care provider, the child is able to use that person as a base of operations from which to explore. Paradoxically, we see more independent exploration of the environment in children who are closely and securely attached than we do in those who are insecure in their attachments. The comfortable use of the caregiver as a base of operations is a central idea of attachment theory.

3. Each Person Forms a Mental Representation of the Early Attachment Experience

Bowlby follows psychoanalytic theory closely by presuming that securely attached children form mental images of their ongoing relationships with their mothers. Subsequent research, based on a structured interview method more reliable than the psychoanalytic approach, has confirmed the existence of these representations. This mental representation of the attachment relationship is called an “Internal Working Model of Attachment.” The working model is dynamic; in other words, it is a representation of the ongoing and varying experiences of being cared for and recognized by the mother. An essential component of this complex mental representation is an image of the self as someone who is and can be cared for and loved. A reciprocal part of the representation is an image of the mother caring for the child. In attachment theory, this mental model of the attachment relationship is carried forward in development and is the foundation for either our faith in love’s possibility, or our doubts about that very issue.

Once we form a clear mental representation of self and caregiver in relationship, we no longer need the concrete physical reassurance the younger child needs. Instead, we can carry a mental image inside us as we explore, go to school, meet new people, and so forth. Thus, internalization

10. Carol George et al., The Adult Attachment Interview (1985) (on file with University of California, Department of Psychology, Berkeley).
of a close emotional bond actually facilitates our growing independence. The mental model is also the foundation of our capacity to form, sustain, and commit to close relationships in the future.

4. **Awareness of the Self as an Autonomous Person Is Facilitated by the Close Intimate Connection We Call “Attachment”**

An important feature of the working model is its recognition of the self having impact on another. Part of the model, then, is a representation of the self as an effective influence on others. Attachment theory also illuminates the fact that the origin of self-image is the perception of self in relationship to others.

Combined, these four ideas summarize attachment theory. Attachment is a basic human need for a close, intimate relationship with at least one other person. At first, it is expressed concretely by the child seeking proximity to and physical contact with the caregiver. Later, after the mental working model has been formed, the child is able to tolerate separation due to its portable reminder of the relationship. Thus, secure attachment actually facilitates exploration and independence as well as the formation of an autonomous self and new relationships.

F. **How Do We Observe Children’s Attachments in Practice?**

Mary Ainsworth, an American developmental psychologist who studied with Bowlby, developed a controlled laboratory situation that allows researchers to classify children according to the quality of their attachment to the parent or other caregiver. Ainsworth’s procedure is called the “Strange Situation” because it is a novel experience for the child. Ainsworth modeled her design for the analysis on the patterns of comings and goings of parents and strangers that are commonplace in children’s lives. The child is observed playing for twenty minutes in a small playroom through eight episodes of increasing distress. The episodes begin with only the mother as a companion and proceed through the introduc-

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tion of a stranger, the departure of the mother, being alone, the return of the stranger, and the reunion with the mother.

This "Strange Situation" procedure allows us to observe how two kinds of behavior — attachment and exploration — increase or decrease in intensity as the situation changes. A child who is securely attached to its caregiver will explore the room and the toys it contains when the mother is present, continue exploring but with less involvement when the stranger enters, explore minimally when alone with the stranger, and perhaps not explore at all when entirely alone. Gradually, exploratory play resumes when the stranger returns, but it is only after the final reunion with the mother that play is restored to the level it was at the beginning of the procedure. Thus, even with a baby who does not cry when separated, we have a barometer of how it responds to such events. Attachment behavior reveals a reciprocal pattern: a baby performs little proximity seeking and protesting when playing with the mother present, but protests the mother's departure and greets her avidly upon reunion.

Based on observations of this reciprocal play pattern, Ainsworth established three different categories of attachment relationships. The first category is secure attachment. The securely attached infant actively explores while alone with the mother and is visibly upset by separation. The infant greets the mother warmly upon return and welcomes physical contact with her. The child is outgoing with strangers while the mother is present.

The second category of attachment is anxious-ambivalent insecure attachment. The anxious-ambivalent child appears anxious and is unlikely to explore while the mother is present. In addition, the child becomes extremely distressed when its mother departs. Then, when the mother returns, the child reacts very ambivalently, trying to remain near the mother, although resenting her for having left. The child is also likely to resist contact initiated by the mother. The child is quite wary of strangers, even when the mother is present.

The third category of attachment is anxious-avoidant insecure attachment. The avoidant infant appears uninter-

12. A fourth pattern of attachment called disorganized/disoriented insecure attachment has been recognized by developmental psychologists. Due to its recent identification and primarily clinical use, however, the authors have chosen not to include it for further discussion in this paper.
ested in exploring when alone with the mother. Moreover, the child displays little distress when separated from the mother and often avoids contact with her when she returns. The child is not particularly wary of strangers, but may avoid them as it does the mother.

To illustrate these attachment categories, we will look at Sarah, Julie, and Amy — three hypothetical one-year-olds regularly attending day care.

When Sarah’s mother drops her off, Sarah is slightly hesitant at first to leave her mother. When she spies something she wants to investigate, however, she leaves her mother to explore. She checks back a couple of times to make sure her mother is watching, and then continues exploring. When Sarah’s mother leaves, Sarah says “bye bye” but does not fuss, and she continues to play happily while her mother is absent. When her mother arrives to pick her up, Sarah greets her warmly. Sarah is securely attached.

Julie, on the other hand, screams loudly when her mother attempts to leave her at the day care center. She clings to her mother, crying, and screams louder as her mother walks out the door. Julie is not comforted by the other adults at the center, nor does she make much attempt to explore the environment and interact with the other children. When Julie’s mother arrives to pick her up, Julie at first runs to her mother for the comfort she has been anticipating all day. Yet, soon her anger at her mother for leaving her interferes, and she pushes her mother away. Julie maintains an anxious-ambivalent attachment to her mother.

Finally, Amy moves away from her mother as soon as she arrives at the day care center. She explores the environment but rarely interacts with the other children. Unlike Sarah, who also did much exploring, Amy does not check to see if her mother is watching. In fact, she appears to ignore her mother altogether. Amy does not acknowledge when her mother leaves, nor does she acknowledge when her mother returns to pick her up. There is no visible reunion scene. Amy is avoidantly attached.

The classifications made by clinicians trained in attachment theory have been robust in their ability to predict other aspects of mother-child interaction in the manner consistent
with attachment theory. For this reason, it is becoming increasingly common for clinical evaluators to look at attachment issues when working with the under three age-group. What is distressingly uncommon, however, is for social workers and attorneys involved in the placement of children up to three-years-old to be looking at or taking account of the attachment relationships of these children.

G. How Do Secure Attachments Get Formed?

Mary Ainsworth's original classic research followed a group of twenty-six families over the first year of the children's lives. She had home observers visit the families four times for a number of hours, and numerous interviews were conducted as well. The Strange Situation test was performed within a week of the child's first birthday. Ainsworth observed that the mother-child classification of securely, insecurely-avoidant, or insecurely-ambivalent attachment was related to many measures of their interaction over the first year of life. What emerged was a clear finding which has been replicated many times since this first study. The use of a mother's caregiving style that Ainsworth and the rest of the child development community deems "responsive" is associated with the infant's secure attachment at one year.

Responsive mothers are mothers who give physical care, emotional communication, and affection to children in clear relation to their signals of need. They are also giving their children "space" when they are playing, crawling, or otherwise doing their own thing. The critical aspect of responsive caregiving is that the mothers are aware of the child's needs and wants and are responding to that information. Less responsive mothers may do a lot of nursing, holding, or playing, but only in relation to their own needs rather than the child's needs. Another kind of unresponsive mother is simply disengaged from the child. The involved but nonresponsive mother is associated more often with the avoidant style of attach-

14. AINSWORTH ET AL., supra note 11.
ment in which the baby plays steadily through episodes of stranger entry, mother departure, being left alone, etc. The uninvolved mothering style is associated with the ambivalent attachment pattern in which the baby first makes an effort to connect and then withdraws, and may alternate these responses through several cycles.¹⁷

H. What Does Being Securely Attached Do for a Child?

The experience of being securely attached to at least one parent or important other caregiver in the first three years of life yields enormous dividends for human development. Indeed, this early relationship can be said to drive development. This is a strong statement and requires some justification in relation to the evidence. Fortunately, the literature relating early attachment to other aspects of development is extensive. Let us take a look at the ways in which the attachment experience affects what happens to us throughout the different stages of life.

1. The First Three Years

The first impact of secure attachment is paradoxical on the surface. Children who are securely attached at one year are better able to explore alone, separate when necessary, and operate independently from the caregiver.¹⁸ Independence is the legacy of the close interdependence that is secure attachment. Theoretically, the securely attached child has formed the mental image of the self as a cared about person in conjunction with the mother or other partner as a caring person. This mental image maintains a form of emotion regulating function that enables the child to tolerate being separated from the caregiver, both physically and mentally, without anxiety increasing enough to disrupt play. The evidence now available confirms that securely attached toddlers are more independent than insecurely attached children, but this evidence does not reveal the direction of cause and effect, and


it does not yet confirm that emotion regulation is the process that facilitates independence for securely attached children.

Another outcome of a positive experience with attachment is the beginning of self-awareness.\textsuperscript{19} After the child experiences this base of operations pattern for awhile, there begins to form a mental representation of the child and its mother as two separate but closely related people. Sometimes the mother is responding in this image and sometimes not, but she responds often enough for the child to have an internal representation of a "good self" and a "good mother." Once these mental images are formed, there is less need for the frequent physical proximity between mother and child. The child now has an internalized picture of responsiveness that can be carried around for security. Thus, we see that a solid sense of self, as well as a picture of the other as a separate person, are the immediate but permanent products of the attachment relationship in the infant and toddler period of development.

After the mental representations of the cared for self and the caring parent develop, the next step is the realization that the self and the caregiver are two separate people. The representation of self begins with the child's sense that it is making things happen, that it is having influence. This is what psychologists call a sense of agency.\textsuperscript{20} The child with a clear sense of agency then proceeds, as cognitive skills increase, to understand that this self who affects influence belongs to various categories — "girl," "three-years-old," "Smith family" — and has various traits — "good," "big girl," "helper." Securely attached children show better defined self-awareness than those that are insecurely attached.\textsuperscript{21} Thus, one function of attachment is the provision of the base from which we define ourselves.

An additional effect of a secure attachment on development is in the intellectual domain. Children with a history of secure attachment develop more superior sensorimotor skills than those with a history of insecure attachment. Thus, se-

\textsuperscript{19} Margaret S. Mahler et al., The Psychological Birth of the Human Infant: Symbiosis and Individuation (1975).


cure children are better able to master the environment using the senses, then perform related actions than insecure toddlers.\(^2\) Let us return to our example children to obtain a better understanding of the effects of attachment for an infant or toddler.

As an infant and toddler, Sarah displays increasingly skilful cognitive and language abilities. While at home, Sarah finds her mother preoccupied with doing dishes. Sarah confidently leaves her mother to go to the other room to play with a new toy. The toy is a large block with different shaped holes in it — the object being to put respectively shaped pegs in the holes. Sarah studies the pegs and begins putting them in their proper holes — the star in the star hole, the circle in the circle hole. She attempts to put the rectangle in the square hole. When it does not fit, she thinks about it, studies the block, and moves the peg to the rectangular hole. At one point, Sarah becomes confused about the different triangular shapes. She brings the toy to her mother and asks for help by pointing to the triangle with a sad, confused expression on her face. Sarah’s mother instructively shows her how the pegs fit in the holes. After completing the project, Sarah smiles at her mother as a sign of accomplishment. Then, Sarah’s mother sits with her, and as Sarah points to different shapes, her mother states the name of the shapes. Sarah mimics the words as best she can as her mother smiles, encouraging her language development. Sarah’s mother corrects Sarah’s pronunciation and then expands the conversation by telling stories about the shapes. Sarah returns to play by herself, reciting the new words to herself as she plays.

When Julie realizes her mother is doing dishes, she continues to stand right by her side, clinging to her leg. Julie’s mother, slightly irritated by the weight on her leg, tells Julie to go to the other room and play. Julie reluctantly leaves the room and sits down with her new toy. She looks at it briefly and then attempts to put the pegs in their appropriate holes. She places the star in the star hole and then gets stuck. She tries forcefully to push the oval peg into the circular hole, and when she realizes it just won’t fit, she gives up. Frustrated and anxious, Julie runs back to her mother. Her mother, still

\(^2\) Leah Matas et al., Continuity of Adaptation in the Second Year: The Relationship Between Quality of Attachment and Later Competence, 49 CHILD DEV. 547 (1978).
consumed with the dishes, does not respond to Julie immediately. Julie resumes her post at the leg of her mother and calms down. When her mother finally notices her, Julie works hard to keep her mother’s attention by clinging and eliciting response.

Amy does not even realize her mother is doing the dishes. Amy has been playing in a different room for quite some time. She plays with one toy, but soon becomes disinterested or confused or frustrated and moves on to another toy. As she moves to the peg block, she quickly places a few of the pegs in their respective holes. She soon becomes challenged and reaches a stopping point. She stares at the block for a few seconds and then walks away from it. She makes no attempt to obtain assistance from her mother which stunts her cognitive growth. In addition, since she makes no attempt to communicate her needs either verbally or nonverbally, she does not experience the exposure to important verbal relationships which might arise out of a more comfortable encounter.

2. The Preschool Years, Ages Three to Five

As development continues in the preschool period where basic concepts like color, shape, and number are mastered, the advantage of having been securely attached continues. Bowlby’s theory provides us with a straightforward understanding of how this link between emotional development and cognitive development forms. The toddler in a secure attachment relationship spends less time checking out where mom is and more time exploring the environment. That same child, the securely attached toddler, is able to obtain feedback on her discoveries — colored leaves, light switches, the cat’s tongue — in her brief “refueling” interactions. It is this combination of intense exploration with social exchange that fuels cognitive advancement.

In addition, language development occurs earlier and more effectively in the securely attached preschooler.23 A toddler who develops communication skills in the context of a warm, supportive, and intimate relationship will discern the message that there is a connection to be maintained. Then, as the child discovers the power of words to give voice to one’s

thoughts and perceptions, it will naturally direct those words to the intimate partner. The responsive caregiver "resonates" with the child's messages even though they are difficult for others to decipher at first. The securely attached child is able to separate, but then reconnect, through verbal communication. Simply put, we are more likely to learn to talk when we have faith that somebody wants to hear what we have to say. Attachment probably has its impact on language development largely through this motivating effect. A secondary route of influence is through the securely attached child's greater exposure to important verbal messages which have been directed to it over the course of its relationship. Much evidence in the language development literature points to the importance of adult communications that are child-centered and near but just above the complexity of the child's own developing language. Particularly critical are "conversations" on topics the child initiates, even if nonverbally.24 Usually, the securely attached child has more language-rich experiences than the insecurely attached child does.

Another area of development on which attachment has demonstrable influence involves a child's social relations. Extensive literature documents that securely attached toddlers are better able to play with their peers nondestructively, develop into more socially skilled preschoolers, and go on to be successful negotiators in the more complex play of the early grade school child.25

As our example children move from the toddler stage into preschool, we witness these differences in cognitive and social development.

While in preschool, Sarah excels. The experiences she had as a toddler, confidently exploring the environment and gaining feedback on her discoveries, provided a good foundation for academic learning. Sarah is able to easily master basic concepts like color, shape, and number. She has learned how to obtain the assistance of adults both verbally and nonverbally because she has developed a faith that others are interested in her and want to hear what she has to say. This


same faith allows Sarah to interact more confidently with her peers. Often Sarah initiates games and invites others to join. She is very fair regarding the rules of play and trusts that others will be as well. Thus, she is able to play without feeling anxious or scared. Her assured style leads to play that is non-violent and without name-calling, teasing, etc.

Julie does not have such a comfortable time in preschool. She does not have as much familiarization with such basic concepts as color, shape, and number as Sarah does. She struggles with identifying the concepts and putting them together in coordinated groups. Julie works more slowly, thus taking longer to learn new things. In addition, since Julie did not experience herself to be capable of procuring a reliable adult response when she has a problem, she does not make much of an effort to obtain help from her teachers. However, when teachers offer assistance, Julie is comforted slightly. Anxious about her own needs and how others may respond to them, Julie often sits by herself, crying and sucking her thumb. Needless to say, Julie does not socialize with her peers much. Most of the children do not want to play with someone who is crying all the time, so Julie is not approached very often with invitations to play. Conversely, Julie’s lack of confidence and inexperience with engaging others prevents her from taking much initiative in inviting others to play with her.

Amy experiences preschool similarly to Julie. She, too, has not developed as strong a cognitive foundation as Sarah; thus, she too struggles with identifying and utilizing basic concepts. In addition, she also refrains from obtaining assistance from others. Instead of crying, however, Amy is just quiet. Because of this, Amy is often overlooked by teachers moving about the room to engage with the children. When teachers do approach her, Amy often ignores their presence. This lack of recognition often shuts them out and pushes them away, making it difficult for Amy to learn new skills or establish relationships with them. Likewise, Amy excludes herself from the games other children are playing due to her own lack of confidence and inexperience with engaging others. Thus, she too misses out on the opportunities to develop into a more socially-skilled preschooler.
3. Middle Childhood

Children's symbolic, artistic, and story-based mental representations of their early attachment experiences continue at six years of age to reflect the earlier attachment classifications, exhibiting some continuity across the years of infancy, toddlerhood, and early childhood. The earlier category, usually assigned between one and two years of age, continues to predict a child's well-being on a number of counts. School adjustment and early reading skill are both related to attachment at approximately one year of age. Peer relations, as well as relations with teachers, in the early school years are better for children with a history of secure attachment than for those with an insecure history.

As the middle years continue, early attachment quality continues to predict important features of school and peer adjustment. Those with secure histories stand out from the others with their stronger academic aspirations, persistence, ability to elicit positive responses from teachers, avoid problem behavior, and actual school achievement. Securely attached toddlers also proceed, in middle childhood, to be more empathic, better at complex negotiation, less aggressive and withdrawn, and basically more socially competent with peers in general than those who are insecurely attached. Such securely attached children are also more independent of adults in appropriate fashions.

Returning to our example children, we can better comprehend how the differentiations among the girls are more pronounced as they continue to grow older.

As Sarah moves into elementary school, she continues to succeed with her studies. The communication, social, and academic skills she has thus far developed assist her with transitioning from a preschool setting to a more formal grade school setting. She is able to communicate in an appropriate and friendly style with the teachers due to her faith and trust in others. Her communication style allows her to form sound relationships with her teachers, which inevitably lead to her ability to elicit assistance from them and their reciprocal de-
sire to assist her. The positive and encouraging attitudes and behaviors of the teachers motivate Sarah to study hard and, thus, aspire to succeed academically. In addition, the autonomy Sarah has developed gives her the opportunity to work independently for long periods of time, thus maturing the traits of persistence and self-discipline. Sarah’s steadily improving social skills also make it easy for her to form new friendships. Once again, her faith in love’s possibility, her trust in others, and her own self-assurance opens her up to all kinds of friendships. Others are attracted to this openness and, in turn, welcome her. Sarah’s emotional security and awareness of herself as loving allow her to be empathic with her friends rather than judgmental. Thus, during times of conflict, Sarah can negotiate rather than fight or ignore them.

Julie, on the other hand, does not transition as well into the more formal environment of elementary school. Her anxiety and need to be close to another make it difficult for her to sit still, work independently, and remain focused on anything for very long. In addition, her less sophisticated communication skills thwart her ability to appropriately gain the attention of the teachers. Julie often resorts to such methods as crying, yelling, getting out of her seat, wandering around the room, disrupting other children, and engaging in activities she is not supposed to do at the time. Julie puts most of her effort into monopolizing the teachers’ time and attention rather than learning. Thus, her academic skills do not develop at the rate of the other students, and she tends to fall behind. Her aspirations for academic success diminish as her problem behaviors increase, and the teachers spend more time punishing her than they do encouraging her. Julie’s behavior also interferes with her relationships with her peers. The other children do not want to become friends with someone who disrupts them while they are learning, creates tension in the classroom, and monopolizes the teacher. In addition, Julie’s constant desire to be close to others often comes across as intrusive and overbearing which pushes other children away.

As Amy moves into elementary school, she becomes even more withdrawn than she was in preschool. She is often quiet and refrains from engaging in activities that involve other people. The teachers find it difficult to establish a relationship with her since she rarely says anything. Amy is able to work independently, but she seldom asks for assistance. Thus,
when she hits a stumbling block, she often gives up and moves to another activity or puts her head down as though she is going to sleep. This lack of persistence leads to less advanced cognitive skills which prevents Amy from succeeding academically. At first, the teachers diligently try to work with Amy, both to establish a relationship with her and to assist her with her academics, but Amy's lack of communication skills, distrust of love's possibilities, and resistance to forming relationships makes working with Amy tiring and time consuming, and often the teachers cannot put the effort into working with her that is required. In the same manner, Amy's peers often do not want to put the effort into getting to know her that is needed to become Amy's friend. Thus, they give up trying and exclude her from their activities.

4. Adolescence

By adolescence, the mental models people possess of their parent-child attachment experience can be studied through structured interview or questionnaire procedures. Retaining one or another kind of insecure working model of attachment during adolescence has been associated with several indications of nonoptimal development. Compared to adolescents with secure mental models of attachment, adolescents with insecure models have less adequate social adjustment as seen by their peers and by researchers, less internalization of behavioral standards, less skill with regulating their own emotions, and less resiliency when they must cope with stress. In sum, an adolescent individual's early experience of attachment, as represented in the mental model, continues to predict that individual's success in social relationships and adapting to life's challenges.

To better portray the influence of the early attachment experience on the social relationships of adolescence, we again return to the lives of our example children.

As Sarah matures into the adolescent stage of her life, her social sphere becomes of utmost importance. Fortunately, the

30. Sroufe et al., supra note 25.
social skills she has been developing throughout her life and her internalized experience of attachment have prepared her for the powerful influence of her peers. Sarah's various experiences with establishing different relationships and her own self-awareness allow her to easily adjust to different social groups and social situations. Although Sarah readily meshes with different peer groups, she finds one group of friends with whom she feels most comfortable and spends most of her time with them. This group contains people most like herself, so the influence of peer pressure is reduced. This is important since Sarah has a clear sense of her behavioral standards. Sarah is able to communicate effectively and express her feelings appropriately with her friends; she does not irrationally lose her temper, cry, or become jealous. When Sarah encounters frustrating, somber, incensing, or otherwise stressful circumstances, she does not become so overwhelmed that she crumbles from the pressure and gives up. Instead, she takes a few deep breaths to calm herself, thinks logically through the situation, gives herself a pep talk, and then tackles the quandary head on.

Unfortunately, Julie has a more difficult time during the adolescent period. Her experiences over the past several years in conjunction with the mental representation of attachment she has developed have left her with a poor self-image and a desperate desire to be loved. Usually, this desire to be loved is translated into a need to feel accepted by her peers. During adolescence, when peer groups become the focal point of one's life, Julie's anxiety regarding acceptance heightens. As a result, she often tries too hard to make friends. In an attempt to sound knowledgeable and connected to people, she frequently adds irrelevant or repetitive comments to conversations. She also interrupts and speaks loudly to make sure she is heard. Julie invites herself to activities to which she is not invited and then tags along with the people with whom she wants to be. She does not develop her own sense of style, but instead attempts to look and act like those with whom she wants to be friends. Tragically, this lack of identity and desperation for acceptance make Julie extremely vulnerable to the influence of peer pressure. In an effort to look "cool" or be like her peers, she disregards her own behavioral standards and engages in deleterious behaviors such as consuming alcohol and drugs, smoking, skipping school, stealing from the convenience store,
etc. Eventually, Julie does make some friends, but her inadequacy with expressing her feelings appropriately causes turbulence within the relationships. She often becomes angry and upset when she feels neglected by the group and jealous if she discovers that one of her friends is spending more time with another friend than with her. In addition, since Julie easily becomes anxious, she has a difficult time coping with stressful situations. She often breaks down in tears and depends upon her friends to help her adjust to the situation.

Like Julie, Amy also has a difficult time during the adolescent period. She too has developed a distressed mental representation from her past experiences and has been left devastated by a poor self-image. Instead of overcompensating for this desolate feeling as Julie does, Amy polarizes to the opposite extreme and withdraws from her peers. She often sits by herself at lunch reading, doing homework, or listening to her walkman, and she rarely participates in class discussions. After school, she usually goes home and escapes into the television. She is not interested in boys, and she lacks the confidence to easily make friends, although she does have a couple. Amy is considered extremely introverted by her teachers and a "loner" by her peers. Although Amy does not instigate any trouble at school, she sometimes experiments with cigarettes, alcohol, and drugs in the privacy of her bedroom in an effort to lift her spirits or cope with stress. She often seems depressed or annoyed, and she is overly critical of most people. Sometimes, she displays outbursts of tears or anger with apparently no clear antecedent.

5. Adult Attachment

The continuing influence of an individual's early experience with attachment in adulthood has been studied with structured interviews and questionnaires. These adult measures focus entirely on the mental model. It is especially important for those interested in policy to understand the distinction between a mental model of a psychological experi-

ence — here, it is one of being cared for in the context of intimacy — and direct memory of that experience. The reader might be appropriately skeptical about the accuracy or mental availability of any memories of early care. Thus, the research with adults utilizes only the mental representation of the experience of early care constructed by the person.

The measurement techniques used with adults allow us to classify the adults into attachment categories that are similar to the ones used to classify mother-baby pairs in the laboratory. West and Sheldon-Keller\(^3\) have identified these categories and the characteristic styles of relating used by adults in each classification. Adults whose working models are analogous to the insecure-avoidant category in Ainsworth's paradigm\(^3\)\(^4\) demonstrate compulsive self-sufficiency, avoiding dependence on romantic partners, friends, or family. Those with a model similar to Ainsworth's anxious-ambivalent pattern may compulsively care for their partners, friends, and families.

The patterns of adults' internal working models of attachment have been correlated with the strength of these adults' romantic relationships. Security of the mental model predicts higher relationship satisfaction\(^5\) and the use of one's romantic partner as a secure base in a laboratory interaction situation. The connection between security of the mental model of attachment and relationship satisfaction is present to a much greater extent for women than for men,\(^6\) suggesting continuity from one intimate relationship to another for women, but not men. For men, relationship satisfaction may pertain more to current life events than to their thoughts (mental models) about attachment; whereas for women, thoughts about the relationship conform to thoughts regarding earlier important relationships.

Beyond romance, the security of mothers' internal working models of attachment has been used to predict the secure or insecure category of the infant attachment formed by the

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33. **West & Sheldon-Keller, supra** note 32.
34. **Ainsworth & Blehar, supra** note 11.
35. **Romantic Love, supra** note 32.
mothers with their own infants. Research has found that parents with insecure models recall their own parents less well than other parents, which may indicate a lack of any coherent mental representation of good parenting. As a result, mothers with insecure attachment representations are much less likely to be sensitive to their babies' cues than mothers with secure representations. In fact, research findings implicate insecure attachment representations — due presumably to maltreatment in infancy — in physical abuse of infants and young children by their parents.

Romantic relationships and the parent-child relationship are the most studied aspects of adult life that attachment significantly impacts. We also note, however, that secure mental models have been associated with positive self-esteem, self-disclosure in one-on-one situations, more cooperative workplace interactions, and greater job satisfaction. The adult literature demonstrates a continuing influence of the mental models we developed of our early attachment relationship.

To conclude our understanding of the life-long attachment experience, let us see how the lives and relationships of our example children culminated in adulthood.

44. Love & Work, supra note 32.
As an adult, Sarah meets the challenges of career, romance, and parenthood with confidence and positive self-esteem. She enters a vocation where she excels professionally and interacts cooperatively with her colleagues, thereby making her occupation a fulfilling experience. Sarah is attracted to men she likes and believes the feeling is mutual. She expects a balance of give and take between herself and her partner, and she respects the idea that they both need their independence as well as quality time together. Fundamentally, Sarah is happy when involved in a relationship; however, she is human, and not every relationship progresses as desired. Eventually, after experiencing several different loves, she finds the love that is right for her and marries. Sarah depends on her spouse for love and support and often seeks him out for comfort when she is upset or stressed, but once comforted, she is able to return to her normal level of functioning. In return, she provides the same love and support for her spouse. When Sarah has children, she is able to provide the same type of responsive caregiving that her mother provided her. Her image of this responsiveness derives from the mental representation she developed based on her own experience of being loved by a loving mother.

Julie, on the other hand, is more challenged by career, romance, and parenthood. Her lack of confidence and lower self-esteem thwart her ability to excel professionally and stifle her aspirations. Thus, she obtains a job inferior to her actual abilities. In addition, her efforts to please her seniors and gain acceptance from her peers often overwhelm her colleagues and provoke the opposite reactions of annoyance and animosity. Her personal relationships are equally skewed. Julie is usually attracted to men who crave attention as much as she does. In addition, she often uses sex to obtain the attention and affection of men. She and her partner frequently fall into the pattern of relying on each other exclusively for a sense of love, identity, and fulfillment without regard to a need for independence. By establishing a relationship with someone as needy as herself, she can focus her attention on caring for him as a means of keeping him close to her. Despite their considerable time together, Julie does not feel completely satisfied, for a person who is also needy can not provide the constant love, support, and attention that she has desired all her life. Nonetheless, Julie does find a marriage partner with whom she
bears children. Unfortunately, her anxiety, unfulfillment, and poorly constructed mental representation prevent her from being responsive to her children’s needs. She does not possess the model of being loved by a loving mother that Sarah does; thus, she has no guidelines to follow.

Finally, Amy also experiences an arduous challenge with career, romance, and parenthood. Like Julie, her lack of confidence and lower self-esteem interfere with her professional development. Although skillful, she lacks the assertiveness necessary to advance her career. In addition, Amy’s lack of faith and trust in people and her fear of relying on others prevent her from working cooperatively and effectively with colleagues. This same attitude also impedes her personal relationships. All her life Amy has avoided becoming emotionally close to others, and this pattern persists into her later life. The inability of her own mother to meet her needs as a child formed a mental representation plagued with an apprehension of dependency. As a result, Amy cannot bring herself to depend upon a romantic partner for love, support, happiness, or anything. Since she will not depend upon him, she cannot completely commit to him, thereby making lasting relationships almost impossible. Amy maintains very few relationships, and those she does often dissipate over a brief period of time. Eventually, she meets a man who, like herself, also needs little emotional support. Their compatibility in this area leads them to marry. Unfortunately, such a relationship void of emotional closeness does not provide Amy with much happiness and satisfaction. As a parent, Amy’s avoidant mental representation influences her own parenting skills. The absence of a model of being loved by a loving parent lays the foundation for such an absence in the relationship with her own children.

I. Summary of the Importance of Early Attachment

We do not yet have definitive evidence that securely attached and insecurely attached children do, in fact, grow up to become adults with corresponding mental representations; however, there is indirect evidence that they do.\(^{45}\) It is be-

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\(^{45}\) J.C. Rothbard & Phillip R. Shaver, Continuity of Attachment Across the Life Span, in Attachment in Adults: Clinical and Developmental Perspectives (M.B. Sperling & W.H. Berman eds., 1994); Deborah B. Jacobvitz et al., The Transmission of Mother-Child Boundary Disturbances Across Three Gener-
coming more and more clear that early attachment experiences are the primary learning ground upon which one learns how to relate to other people. In the case of love, we learn in our early attachments to have faith in love's possibility for ourselves. This faith includes the belief that we are lovable and the essential parallel belief that we can love. These beliefs encourage us to keep faith in important intimate partnerships when the going gets tough. Concurrently, as we learn to love intimately, we develop more general skills of attending to other's thoughts and feelings which enables us to establish better social relationships.

Attachment is given enormous emphasis by child development professionals because of its powerful impact on all aspects of human development. Attachment in infancy gives the individual a base of operations from which to venture forth to learn about the world, connect to other people in it, and acquire a firm sense of one's self and one's place in that world.

J. Can a Child Have More than One Secure and Important Attachment?

A frequent concern in discussions of a particular baby's placement is whether or not the baby will be confused by too many caregivers and whether or not her attachment to a parent will be disrupted by close involvement with other caregivers such as day care providers, a father with joint custody, or a foster mother. The evidence reveals that babies clearly can and do form more than one attachment relationship.46 They can, for example, be attached securely to mother, father, and regular caregiver. We do not yet know the upper limit regarding how many close attachments infants can form, but the intimate and responsive nature of the

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46. Suess et al., supra note 21; Frits A. Goossens & Marinus H. Van Ijzendoorn, Quality of Infants' Attachments to Professional Caregivers: Relation to Infant-Parent Attachment and Day Care Characteristics, 61 CHILD DEV. 832 (1990); Susan Kromelow et al., The Role of the Father in the Development of Stranger Sociability During the Second Year, 60 AM. J. ORTHOPSYCHIATRY 521 (1990).
caregiving relationship that produces secure attachment would suggest the number is not great.

As mentioned previously, researchers studying attachment classify their subjects into categories which include secure, insecure-avoidant, and insecure-ambivalent. When children are observed in the "Strange Situation" with their mothers and fathers separately, we detect no relationship between the category assigned with the mother and that with the father. It is possible for infants to be secure with mother and insecure with father, insecure with mother and secure with father, secure with both parents, or insecure with both parents. What we do know is that a secure attachment with at least one caregiver seems to buffer a child from the poor development we might otherwise see following insecure attachment with others. This buffering effect can be critical for the development of a child in foster care who was unable to form a secure attachment relationship with a biological parent who abused or neglected her.

The buffering can only happen, however, if the natural consequence of responsive intimate caregiving is allowed to transpire. That is, if attachments that occur between responsive foster parents and needy babies are supported by social service workers. A great deal of harm is done when social service professionals uneducated in attachment theory act in order to prevent babies from forming attachments to caregivers in the belief that such attachments must later be given up for normal development to occur. All of the evidence points to the opposite conclusions: The child needs a secure primary attachment as a base from which other relationships can develop, and the child can sustain the first attachment while forming another.

III. ATTACHMENT AS AN ISSUE FOR PUBLIC POLICY

From this brief review of the extensive literature on the special intimate relationships of attachment that babies and toddlers develop with their caregivers, we see that these relationships are essential to the healthy development of any child. Attachment is the laboratory of human connection, the experience that prepares us for a life in which we have the opportunity to thrive. As part of our general duty to protect the young, we must support them in these early important relationships and do whatever we can to preserve the family
relationships that support them. In this section, we present four key sets of ideas. First, we introduce the concept of developmental risk and argue that disruption of ongoing attachment relationships constitutes such risk. Second, we contrast the implications of two alternative policies society might create for resolving disputes about the placement and legal custody of children from zero to three years of age. One policy is based on the biological ties between the disputing parties and the child and the other is based on the attachment relationship(s) between them. Third, we propose specific guidelines for resolving disputes about placement and custody of these young children. Finally, we apply our guidelines to the case of Michael H. in order to illustrate their effectiveness in practice.

A. Disruption to Attachment as Developmental Risk

The concept of developmental risk factor is a statistical one. A child who has a risk factor is a member of a group of children for whom the percentage who will go on to develop an illness, poor mental health, inadequate school achievement, unsuccessful social relationships, etc. is higher than the percentage who will develop such problems in a group lacking the risk factor. The development of any one human being is not perfectly predictable from one event, even one as powerful as the loss of early attachment. We are not arguing that every single child who experiences an abrupt loss of an important attachment partner will necessarily grow up mentally ill, underachieving, or unable to relate to others. However, we are making a related point: When circumstances cause the disruption of a baby's or toddler's early attachment(s), that child is at a much greater risk for those negative developments than he or she would be without that disruption. When the policies of the state create the disruption, the state is placing its most vulnerable citizens at risk.

What is it that these children are at risk of developing? When they experience disruption of attachment, children's mental models of attachment become insecure, which means they develop difficulties with entering into new intimate relationships that they could use as secure bases for exploration,

risk-taking, and perception of themselves as separate persons. Attendant to these insecure working models are all the characteristics we have discussed for children with such models — less developed social skills, lower levels of communication skills, and less mature cognitive development. Over time, the individuals with a history of insecure attachment models become adolescents and adults who are less successful in romantic, family and other relationships than their peers with secure models.

In sum, when we deliberately remove a very young child from the only home he or she has ever known, we move that child into the group of children who mentally represent close relationships as untrustworthy. In other words, when the state places any child at risk of failing at human connection, we are effecting an irreparable harm.

B. Contrast a Placement Policy Based on Attachment Relationships with One Based on Biological Relationships

In most jurisdictions today, the biological relationship between a child up to three-years-old and a candidate for legal and physical custody is given great weight, whereas the existing intimate bond between the child and a candidate is given less weight. The American preference for basing custody decisions for the very young on biology rather than on relationships is based on three ideas about parent-child relationships. First, our society assigns to biological parents a presumptive right to form and maintain a nurturing parent-child relationship with the child. In other words, the biological parent's right to custody is recognized, whereas any right the child may have to continue any nurturing relationship he or she has developed with someone other than a biological parent is not recognized. Either we do not believe children this young actually have psychologically important relationships, or we recognize that they do, but see them as readily alterable.

Second, we believe the best interests of children will generally be served when they are living with and cared for by their biological parents. Therefore, we do not feel the need to evaluate the effects of placing a child with his or her biological parent barring the existence of clear evidence that the parent is inadequate. The cultural assumptions behind this
belief include the idea that the biological tie between us and our children motivates us to care for them in accordance with their needs, and that their emerging awareness of our biological tie as they grow up will foster a stronger sense of self or identity.

The third belief underlying our current preference for biology over attachment is part of a more general belief that infancy is a time of little permanent psychological importance. We acknowledge that a change in custody might be upsetting temporarily, but we think “she’ll get over it,” or “he’ll like his new home.” The effects of disrupting an attachment are presumed to be temporary and reversible with adequate care.

If we substituted a policy based on greater respect for existing relationships rather than on biological ties, we would be doing so because of beliefs contrary to the ones outlined above. We advocate such a changed policy which we will call an “attachment-centered” policy. This new policy would be based on the idea of the baby as a person involved in relationships. The baby’s right to continue in these close relationships would take precedence over the biological parent’s rights to form a relationship with the child, because the child is more vulnerable and because an existing relationship is more important than a potential one.

The attachment-based policy we advocate is founded on the knowledge base we just reviewed and our belief that the continuation of early attachment relationships is in a child’s best interest since these relationships provide the secure base from which healthy social, cognitive, and mental health related development proceeds. A corollary belief is that disruption to such relationships is a serious risk factor. Such disruption destroys the child’s positive mental representation of relationships and, thus, puts the child at risk for failure in future as well as present relationships.

A policy for infant/toddler placement that centers on issues of attachment will better serve the developmental needs of individual children than one based on the rights of biological parents. Such a policy will also better serve the need of society for its members to be capable of strong, robust relationships with each other in romantic contexts and family settings, as well as in the educational and workplace spheres.
C. The Judges’ Dilemma

Existing law is often written in terms of competing rights of adults and, depending on the jurisdiction, either ignores the interests and rights of children — especially those under three-years-old — or subordinates the interests of children to those of adults. Judges who are knowledgeable about young children and their relationships are thus unable to apply this knowledge in their decisions. That is, they are unable to apply it unless they identify a new right — the right of a child to maintain the nurturing, care-providing relationships they have developed. The cases of contested adoption, disputes over post-divorce housing for very young children, and debates about foster care policy bring this controversy between parent’s rights and the child’s need for nurture into focus. Something like a “right to nurture” or “right to continued family relationships” must soon be identified.

D. Proposed Guidelines for Utilizing Attachment Theory in Infant Custody Cases

The evidence we reviewed offers several implications for cases involving custody of babies and toddlers, and we have identified four general principles to guide the judicial process. Each principle leads to one or more specific recommendations for judicial practice.

1. Principle 1: Time Is of the Essence

Babies’ lives move swiftly, and attachment relationships are continuously forming. Disruption of intimate caregiving relationships becomes more and more problematic with passing time. Periods of time allowed for disputing parties to act must be set in relation to the baby’s age. We recommend the following policies as minimally adequate to protect babies’ security:

(a) During the period between conception and age ninety days, either parent must act affirmatively to care for or arrange to care for the baby to be considered a “presumed parent.” A presumed parent is, according to California law and that of many jurisdictions, a parent who enacts the nurturing role that society regards as the essence of parenting.

(b) After age ninety days, in any dispute concerning custody, a “best interest” test is automatically invoked.
(c) The issues of a parent's standing (right to be heard in a judicial proceeding involving the child), that same parent's fitness to parent, and the custody placement in the child's best interest should be decided in a combined hearing.

(d) One hearing involving the combination of issues just mentioned should be expedited. Baby custody matters should be given priority for immediate review with the appointment of special masters as hearing officers if needed. Appeals from the findings of these hearings should also qualify for immediate review.

2. **Principle 2: Decision Makers Must Be Educated About Aspects of Child Development Discussed in this Paper**

(a) Judicial education in this area should be mandated.

(b) Mediation by knowledgeable child development professionals should play a role in the resolution of all disputes regarding infant placement.

3. **Principle 3: Respect for the Personhood of the Very Young Child**

Equal protection by society through its laws must be given to every baby who requires society's intervention in his or her life. A key aspect in our personhood is our ability to form and maintain relationships. It is urgent that we both respect and protect the relationships into which babies have entered. Ideally, one legal procedure would exist for all matters of child placement either after divorce, after dependency petitions by the state have been granted, or after a biological parent disputes an adoption.

4. **Principle 4: Best Interest and Detriment Issues**

Best interest and detriment issues must be resolved in terms of the scientific evidence regarding the impact on the child's future development of various alternative scenarios. Babies are at great risk when their intimate relationships with caregiving parents are disrupted. When we allow the courts to sever a child's most important relationships while disregarding the attachment literature, we are tolerating a moral wrong.
IV. Conclusion

Children have the right to the intimate relationships that provide them security, and it is our social responsibility to protect this right. Thus, we must offer our collective societal encouragement to those courageous enough to offer them love and commitment in adoptive families.

Unfortunately, four years later, the custody battle for Michael H. still rages. Michael lives with the prospective adoptive parents, the Stedmonds, who are struggling to maintain custody of him. Mark has spent the past four years proving his status as a presumed parent. After two appeals, Mark has won this leg of the race. However, the issues of Mark's fitness to parent and custody placement still need to be addressed. Thus, there could be another four years of courtroom contention before Michael's custody placement is finally determined. By that time, Michael will be eight-years-old and will have intensified his primary attachment with the prospective adoptive parents. Thus, if custody is granted to Mark, Michael will have been robbed of his first attachment relationship.

We propose that the father's right to custody and the infant's right to form secure attachments could both have been honored if our principles had been utilized. First, because Mark made preparations to care for Michael during the period between conception and ninety days after the infant's birth, he would automatically be considered a presumed parent. This issue resolved, the case could be immediately heard within a month. The issues of standing, fitness, and custody would be heard in a combined hearing, and any appeals would be addressed in the same expedited manner. Attachment and other issues involved in the child's best interest would be identified by the specially-educated judges and the professional child development mediators. Because of the stringent time frame and new respect for the personhood of the infant, Michael's interests would be served no matter what the outcome of the trial. Whether he be left in the custody of the adoptive parents or given over to his father, he would have the opportunity to develop secure, loving relationships with his caregivers.